INFORMATION

CENTRAL AGENCY

5 March 1952

SUBJECT: NIE-27/1: CHINESE COMMUNIST CAPABILITIES AND INTENTIONS WITH RESPECT TO TAIWAN (1st Draft -- For Board Consideration)

### THE PROBLEM

To estimate Chinese Communist capabilities and intentions with respect to Taiwan through 1952.

### CONCLUSIONS

- 1. Except for a substantial increase in air capabilities, the over-all capabilities of the Chinese Communists to launch either a large-scale invasion or limited surprise attacks against Taiwan remain substantially unchanged since April 1951 when NIE-27 was published. Chinese National capabilities to defend Taiwan have not improved substantially since that date.
- 2. Provided that US policy with respect to Taiwan continues, Chinese Communist chances for successful operations against Taiwan will be slight.

DOCUMENT NO. NO CHANGE IN CLASS. [] ☐ DECLASSIFIED CLASS, CHANGED TO: TS S

Approved For Red

- a. A large-scale Communist invasion attempt would have

  CONFIDENTIALITY prospect of success unless surprise were achieved to

  assure a fait accompli before US air and naval forces could

  be brought to bear. Under present circumstances, the Com
  munists could not achieve surprise in a large-scale attack.
  - b. A Communist attack with a limited number of elite troops probably could achieve surprise, but the Nationalists, without outside assistance, could contain such an attack, unless the Communists received timely large-scale reinforcements. US naval and air forces could probably prevent such reinforcements.
  - 3. If the US did not participate in the defense of Taiwan, the success of Chinese Communist operations against Taiwan would be assured.
  - 4. There are no convincing military, progaganda or other indications of an early large-scale invasion or imminent limited surprise attacks against Taiwan.
  - 5. We believe that the Chinese Communists, irrespective of the Korean situation, will not attempt to invade or launch limited military attacks against Taiwan during the period covered by this estimate provided that the US does not withdraw its commitment for the defense of Taiwan.



- Approved For Release 2000/08/29 : CIA-RDP79R01012A000700020008-3
  - 6. We believe that during the period of this estimate, the Communists may conduct reconnaissance, nuisance, or destruction raids (either by air or sea) against Nationalist-held offshore islands and may assault and capture some of these islands. However, such action would not necessarily indicate that an invasion of Tai-wan was imminent.
  - 7. Over the longer term, we believe that the Chinese Communists will attempt to seize Taiwan whenever a favorable opportunity presents itself. However, for as long as the relative military strength in the Far East of the United States and the Communists remains essentially as at present, and as long as US policy with respect to Taiwan is not changed, we do not believe the Chinese Communists will hazard a military attack on Taiwan.

# Approved For Release 2000/08/29: CIA-RDP79R01012A000700020008-3 SECRET SECURITY INFORMATION

#### DISCUSSION

## I. THE CHINESE COMMUNIST SITUATION

## The Chinese Army

- has been no significant change in the estimated strength and effectiveness of Chinese Communist troops in position for an attack against Taiwan. (See Map.) Approximately 249,000 troops are estimated to be deployed along the mainland east coast opposite Taiwan (Chekiang, Fukien and Eastern Kwangtung Provinces). In addition, approximately 151,000 troops which are deployed in the Canton and Shanghai areas could be utilized for operations against Taiwan. This total force of 400,000 includes an artillery division and several thousand other specialized troops. Its combat effectiveness is estimated to be approximately equal to that of Chinese Communist troops in Korea.
- 2. Reports of unknown reliability indicate that at least 25,000 Chinese Communist troops have received airborne training in North China and Manchuria. If these reports are true, this force could be available for operations against Taiwan. There have also been reports that Chinese Communist broops have been receiving amphibious training, but we do not believe that this type of training has been conducted on a large-scale.

Approved For Release 2000/08/29 : CIA-RDP79R01012A000700020008-3

- 3. In the event of a resumption of full-scale hostilities in Korea, the forces discussed above would probably still be available for operations against Taiwan.
- 4. In case of an armistice in Korea, up to 300,000 of the troops presently committed to Korean operations could be redeployed to the mainland invasion coast for operations against Taiwan.

## The Chinese Communist Air Force

- 5. The over-all capabilities of the Chinese Communist
  Air Force for operations against Taiwan have increased substantially since the publication of NIE-27 and the CCAF is now a formidable military force. The total aircraft strength of the CCAF has increased from 650 to 1700 between April 1951 and February 1952.

  Jet fighter strength increased from 400 to 900 during this period.
- 6. The major part of the CCAF is engaged in operations against UN forces in Korea and is based in Manchuria and North China. There are, however, elements of the CCAF based south of the Yangtze: an estimated 37 jet fighters at Canton, 74 jet fighters at Hankow, 74 jet fighters and 40 piston fighters at Shanghai, and 80 piston. light bombers at Nanking. Even in the case of these aircraft, redeployment would be necessary before the Communists could launch a large-scale air offensive against Taiwan. Substantial logistic build-up would precede or accommany such redeployment and would probably be detected.

- 7. In addition to the aircraft already based south of the Yangtze, the Communists could, without appreciable effect on their present scale of air operations in Korea, make available for an attack on Taiwan 120 piston fighters, 120 ground attack bombers, and 160 light bombers. By the end of 1952 Chinese Communist air capabilities will have been substantially increased to the extent that the Communists could deploy 185 jet fighters, 160 piston fighters, 120 ground attack, 240 light bombers and a substantial portion of the 150 available transports against Taiwan.
- 8. During the past several months the Communists have continued their intensive airfield construction and improvement program along the mainland east coast. There are now 32 first-class airfields within 500 nautical miles of Taiwan. Six of these are within jet fighter operational radius of Taiwan.
- 9. In the event that cease-fire negotiations in Korea fail and fighting in Korea is expanded to include UN air attacks against targets in China Proper and/or Manchuria, it is believed probable that the Communist capability for air operations against Taiwan would vary inversely with the intensity and duration of such attacks.
- 10. In the event of an armistice in Korea, the entire air strength available to the Communists in China could be redeployed

to South China with little delay, provided that the Communists would be willing to strip the air defenses of Manchuria. It is believed that the problems involved in the supply and movement of fuel and other essential requirements would not preclude full-scale Chinese Communist air operations against Taiwan.

## The Chinese Communist Navy

- ll. The capabilities of the Chinese Communist Navy to support amphibious operations against Taiwan are negligible. Chinese Communist naval operations would be limited to the following:
  - a. Extensive minelaying in Chinese waters.
  - b. Limited minesweeping operations.
  - c. Reconnaissance, particularly with the use of junks and sampans disguised as fishing vessels.
  - d. Amphibious operations against Nationalist-held islands off the China coast.
  - e. Surprise MTB attacks and possibly suicide boat attacks on US or Nationalist naval forces.
  - f. Limited anti-submarine escort for merchant shipping.
  - g. Patrol of Chinese coastal waters, employing both conventional naval vessels and motor junks converted to naval use.
- 12. Chinese Communist naval capabilities would not be significantly affected by either an armistice or by an intensification of hostilities in Korea.

Approved For Release 2000/08/29 i CIA-RDP79R01012A000700020008-3

# Chinese Communist Capabilities for Large-Scale Attack on Taiwan

Large-Scale Assault. The Chinese Communists are poorly prepared to cope with the problems involved in a large-scale amphibious operation. Their previous amphibious experience has been limited to short overwater hauls and coastal movements. The Communists have few conventional landing craft and consequently must employ a heterogeneous assortment of vessels including junks. Loading and coordinating the movement of this fleet would present formidable problems. Air support for such an operation would be hampered by the lack of Communist experience in air-naval-amphibious operations. Furthermore, disembarkation of troops and equipment would have to be accomplished without offshore naval support. Finally, the Communists would have to seize port facilities on Taiwan before a large part of the invasion fleet could be off-loaded.

Munists have the <u>practical maximum simultaneous lift capability</u> of about seven unre-enforced armies, of approximately 210,000 men. Not more than two armies, or 60,000 fully equipped men, could be lifted by amphibious craft and shipping of greater than 1,000 gross registered tons. The remainder would have to be lifted in junks and other small craft of under 1,000 GRT. Based on a speed of advance of 4 to 5 knots, Chinese Communist forces transported in junks from

embarkation points in the Swatow-Amoy area would require more than 24 hours to reach the nearest landing beaches on the west coast of Formosa. The Korean situation has no significant effect on Chinese Communist waterborne capabilities for operations against Taiwan.

- 15. Airlift. Chinese Communist airlift capacity is estimated to be sufficient to carry at least 2,700 troops a distance of 500 nautical miles in a single operation. Airfields on the main-land, within transport range of Taiwan, are sufficient to support large-scale airborne operations.
- 16. Logistic Support. The Chinese Communists would face serious logistical difficulties in supporting a large-scale assault against Taiwan.
  - a. Although the roads in the mainland east coast area are being improved, there are no rail lines in Fukien, in Eastern Kwangtung or Southeastern Chekiang. Thus, prior to undertaking a large-scale invasion, the Communists would have to stockpile material and deploy most of the required troops to the immediate vicinity of the outloading ports.
  - b. Assuming stiff resistance on Taiwan, remenforcement and resupply of invasion forces would require a substantial daily waterlift and maintenance of air and sea supremacy in the Taiwan Straits. It is doubtful that the Chinese Communists possess the air and naval capabilities to fulfill these require-

#### SECRET

# Approved For Release 2000/08/29 : CIA-RDP79R01012A000700020008-3

ments. Neither an armistice in Korea nor renewed large-scale hostilities in Korea would substantially affect this estimate.

- 17. Possibility of Surprise. Under present conditions it would be virtually impossible for the Chinese Communists to achieve surprise in a large-scale assault.
  - a. Transportation, storage and port facilities in the port areas (Amoy, Fuchow and Swatow) opposite Taiwan are inadequate for the staging of a large-scale invasion. In any event, large concentrations of troops and material would be difficult to conceal from US or Nationalist observations. However, unless regular close friendly reconnaissance were conducted, there might be an appreciable time lapse between the beginning of preparations for an invasion and the detection of these preparations.
  - b. If the Communists staged a portion of the invasion force from more distant ports such as Canton and Shanghai, it would reduce the chance of detection of concentrations opposite Taiwan. Although this might increase the chance of strategic surprise, the increased distance involved would require some elements to be at sea for 48 hours, thus reducing the chances of tactical surprise. (See Annex B.)
  - c. Even if the Communist were to achieve surprise and succeed in landing up to 60,000 troops on Taiwan, the US Pacific Fleet could be brought to bear within 48 hours and US aircraft

#### SECRET

Approved For Release 2000/08/29 : CIA-RDP79R01012A000700020008-3

should arrive some hours earlier. Communist unloading would hardly have been finished by this time, and if the attacking force had met even limited resistance on the beaches, it would not have made much progress. Thus the Communists would face virtual isolation of their landing force together with the loss of much of their shipping and a large part of the equipment they had succeeded in landing on the beaches.

## Chinese Communist Capabilities for Limited Surprise Attack

18. The Communists probably estimate that, so long as the US is committed to the defense of Taiwan, an assault could be successful only if it could be achieved before US naval and air units and most of which are stationed in Korea, Japan, Okinawa and the Philippines are could be brought to bear. The Communists probably could achieve surprise in an attack on Taiwan only if they limited the initial invasion force to airborne troops and such other troops as could be carried by conventional landing craft. In terms of personnel this would amount to approximately 2,700 airborne troops and 25,000 seaborne troops.

# Effect of Meteorological Factors on a Large-Scale or Limited Assault on Taiwan

19. Considering the inherent difficulties of any amphibious operation, the heterogeneous nature of the invasion fleet, and the necessity for staging from a number of embarkation points, we

believe that the Chinese Communists will consider favorable weather over an extended period of time as essential to their operations. Unfavorable weather conditions, in the form of strong northeasterly to northerly winds which blow more than 70 persent of the time, are experienced from October through March. As a result, heavy seas would seriously hinder the movement and debarkation of troops. The Chinese Communists would therefore probably await the more favorable period from April through September before conducting an assault of either a large-scale or limited nature.

- 8a -

SECRET

## II. THE CHINESE NATIONALIST SITUATION

## The Chinese Nationalist Army

20. There has been no significant change in the strength, disposition, and composition of the Nationalist Ground Forces since the publication of NIE-27. The Chinese Nationalist Army has a strength of 455,000 personnel, the bulk of which is disposed on Taiwan. The combat effectiveness of the Nationalist Army as a whole remains low, although it may improve somewhat over the next year as MAAG efforts bear fruit. Materiel and training deficiencies, absence of large unit and combined training, and incompetent leadership on the high levels continue to hamper the development of the Nationalist Army. In addition, the Generalissimo's policy of divide and rule, the promotion of officers based on personal allegiance, and the system of political police continue to affect the morale of the armed forces adversely and to undermine the authority of unit commanders.

### The Chinese Nationalist Air Force

21. In relation to the CCAF, the strength and combat effectiveness of the CNAF has deteriorated even below the low levels noted in NIE∞27. The principal deficiencies of the CNAF are the absence of jet aircraft, lack of combat experience and training, poor maintenance and shortage of equipment and spare parts. The CNAF has 320 World War II-type aircraft in tactical units, of which

118 are piston fighters and 36 light bombers. The CNAF is not capable of providing an effective air defense for Taiwan. (See Annex A for a comparison of CNAF and CCAT sortic capabilities.)

## The Chinese Nationalist Naval Forces

22. The capabilities of the Chinese Nationalist Navy have improved somewhat over the low levels indicated in NIE-27, but the Nationalist Navy is nevertheless not an effective deterrent to a Communist assault on Taiwan.

## Stability of the Nationalist Regime

serious factional strife is not expected so long as President Chiang Kai-shek heads the government. Chiang has had long experience in maintaining authority in spite of factional rivalries and much of his power derives from the fact that all factions acknowledge him as the supreme arbiter in settling factional disputes and rivalries. The death of Chiang Kai-shek or his sudden removal in the unlikely event of a coup would, however, have far-reaching consequences.

Under such circumstances, violent factional strife might occur and it is highly doubtful that any other Chinese Nationalist (even the Generalissimo's son, Chiang Ching-Kew, the probable successor) could command a like degree of loyalty, obedience, and unity of purpose. Because of the intensely personal nature of loyalty in the armed forces, any rivalries between various military leaders

would considerably weaken morale, although Nationalist military capabilities to defend Taiwan would be only slightly lessened.

# III. PROSPECTS FOR SUCCESS OF A CHINESE COMMUNIST ASSAULT

# A Large-Scale Invasion

24. The Chinese Nationalists, without outside assistance, are not capable of defending Taiwan against a large-scale Communist invasion attempt. Given timely support by the US Naval and Air Forces, the Chinese Nationalists could defeat Communist invasion forces. As long as US policy with respect to Taiwan is not changed, the conclusion of an armistice in Korea would not significantly affect relative Chinese Communist capabilities with respect to Taiwan since the increase in Communist capabilities for operations in the Taiwan area would be countered by the increase in US capabilities.

# Limited Surprise Attack

25. The Chinese Nationalists without outside assistance and irrespective of the course of events in Korea are considered capable of containing and destroying Communist forces engaging in limited surprise attacks unless such forces were immediately followed by a large invasion force.

# Communist Subversion on Taiwan

26. The Chinese Nationalists have reduced the Communist

Approved For Release 2000/08/29: CIA-RDP79R01012A000700020008-3

subversive potential on Taiwan so that it is no longer a serious threat even if subversive actions were coordinated with a largescale invasion or limited surprise attacks.

# Internal Instability of the Nationalist Regime

27. In case of the eruption of prolonged factional strife over control of the Nationalist Government, the Nationalist defensive capabilities would be further weakened. Even under such circumstances, however, the Chinese Communists would probably base their decision to invade Taiwan on their estimate of the United States intention to maintain its present policy regarding Taiwan.

# IV. INDICATIONS OF CHINESE COMMUNIST INTENTIONS WITH RESPECT TO TAIWAN

## Military Indications

- 28. Early\* Large-Scale Invasion. Available intelligence on Chinese Communist military preparations does not indicate that a large-scale invasion attempt of Taiwan is likely during the period of this estimate.
  - a. There have been no indications of troop or materaiel buildaups in or near the outloading ports.

<sup>\*</sup> The distinction between an "early large-scale invision" and "imminent limited surprise attack" is based on the supposition that a surprise attack involving less preparation and a smaller operation would probably be detected only a short time (e.g. a week) before it was launched, whereas a large-scale invasion might be detected somewhat more in advance (e.g. a month).

- b. There have been no indications that the Communists are assembling or training a waterlift fleet for amphibious operations. (In the spring of 1950 when an attack on Taiwan appeared probable, intelligence, including reconnaissance, reports revealed a Communist waterlift build-up over a period of months.)
- 29. Imminent\* Limited Surprise Attacks. Although limited attacks against Taiwan could be launched with little warning, it is significant that necessary preliminary actions have apparently not been taken:
  - a. There is no evidence that Chinese Communist paratroop units are adequately trained to engage in coordinated air operations or are deployed outside of Manchuria or North China.
  - b. There have been no indications of a significant deployment of Communist combat aircraft to bring them within operational range of Taiwan.
- 30. Future Attacks on Taiwan. There are several military developments that could indicate longer range plans for a Communist attack on Taiwan.
  - a. The movement of jet fighters and light bomber aircraft from Manchuria and North China to such areas as

١.

<sup>\*</sup> Ibid.

Shanghai, Nanking, Hankow, and Canton might be an indication of preparations for a future attack on Taiwan. We believe, however, that this deployment is primarily a defensive measure.

- b. The action already taken against small Nationamist-held islands (see Map) could be in preparation for an invasion of Taiwan, although such action is probably the first of a series of operations presently designed to deny the Nationalists bases for conducting guerrilla warfare or for any contemplated assault of the mainland. However, Communist occupation of these islands would increase their capability for concentrating shipping, troops and sumplies unobserved.
- c. The airfield at Swatow which has been unused for a long time is now reported as being rehabilitated and enlarged.

## Propaganda Indications

31. Although Chinese Communist propaganda no longer includes the "liberation of Taiwan" as an early Communist objective, this cannot be regarded as decisive since the Communists probably would not feel compelled to justify their assault on Taiwan in advance as they did in the case of Korea. Actually, the Communists might attempt to conceal any indications of intent to invade Taiwan.

- question of invading Taiwan. Whereas the 1950 New Year's message of the Central Committee stated that part of the task for the comming year was to "liberate Taiwan, Hainan Island and Tibet," the various messages in 1951 subordinated the question of Taiwan to the more general struggle against American "imperialism," and gave no assurance of any specific action against Taiwan during 1951. The 1952 official New Year's editorial cited Taiwan merely as a case of US aggression and made no reference to the island's "liberation." Chairman Mao's New Year's message for 1952 made no mention of Taiwan.
- 33. Such statements as Chou En-lai's political report to the CPPC on 23 October 1951 in which he declared the "Chinese peoples are determined to liberate Taiwan from the grip of the American aggressors and will never relax until they have achieved that end" indicates that Peiping has not abandoned the "liberation" of Taiwan as an ultimate objective. The "liberation of Taiwan" has also been declared to be one of the objectives of Peiping's program of military modernization.

# Indications from Communist Activities in the UN

Siso Soviet and satellite representatives in the UN demonstrated considerably less interest in Taiwan during 1951 than in 1950. The USSR repeatedly charged the US with plotting aggression against Communist China and Southeast Asia, including the transpor-

tation of KMT troops from Taiwan to Thailand and Burma, but these charges seemed to be a part of the general Soviet propaganda offensive, and not specifically designed to lay the groundwork for a possible invasion of Taiwan.

# V. CHINESE COMMUNIST INTERTIONS WITH RESPECT TO TAIWAN

of the Korean situation, will not attempt large-scale or limited military assaults against Taiwan during the period covered by this estimate provided that the US does not withdraw its commitment for the defense of Taiwan.

a. The US commitment to defend Taiwan presents the Communists with a situation in which an attack on Taiwan during 1952 would, at worst, result in a crashing Communist defeat by US naval and air forces, and, at best, involve Peiping in further costly military operations against US forces. The Communists would probably also be detorred by the fact that US counteraction might include bombardment of ports of embarkation, interior lines of communication, and air attacks on major urban and industrial areas throughou China. In view of the estimated probability that the Kremlin is reluctant to provoke an early general war, possible US military countermeasures would probably weigh heavily in a Communist decision the attack Taiwan.

- b. As long as the Communists desire to continue negotiations in Korea, political considerations would probably militate against either a large-scale or limited Communist military attack on Taiwan. If the Korean negotiations should lead to an armistice and to political discussions, it is likely that the Communists would refrain from attacking Taiwan while political negotiations were in progress in order not to prejudice their bargaining position.
- c. If Korean negotiations should fail and fighting in Korea be intensified and extended, we believe the effect of the US effort, even if it were confined to Manchuria and North China, would so decrease Chinese Communist military capabilities that an attack on Taiwan would be precluded, even though the threat of US countermeasures was obviously no longer a consideration.
- 36. During the period of this estimate the Communists may conduct reconnaissance, nuisance, or destruction raids (either by air or sea) against Nationalist-held offshore islands and may assault and capture some of these islands. However, such action would not necessarily indicate that an invasion of Taiwan was imminent.
- 37. We believe that the achievement of control of Taiwan will continue to be a high priority objective of the Chinese Communists. We believe the Chinese Communists will continue the pursuit

of this objective by political means and will be prepared to attempt to attain it by military means whenever a favorable opportunity presents itself. However, for as long as the relative military strength in the Far East of the United States and the Communists remains essentially as it is at present, and as long as US policy with respect to Taiwan is not changed, we do not believe the Chinese Communists will hazard a military attack on Taiwan.

# AMNEX A CNAF VS CCAF SORTIE CAPABILITIES

The CNAF, with its 118 piston fighters presently in tactical units, is estimated to be capable of mounting a maximum air defense effort of 310 sorties during an initial 24 hour period or 59 sorties per day for a sustained 30 day operation. As opposed to this the CCAF, with the aircraft estimated to be available for possible operations against Taiwan in 1952, is estimated to be capable of mounting the following air effort from airfields in Fukien Province within operating radius of Taiwan:

Туре	No.	Sorties Initial (24 hours)	Average daily sorties for a sustained 30 day operation
Jet Ftrs Piston Ftrs Ground Attack Light Bombers Transport	185 160 120 240 150	500 425 315 630 <u>370</u>	90 80 60 120 75
	855	2240	425

Sortic capabilities for both air forces are based on an average of three missions during the initial 24-hour period with maximum of 90% serviceability (after preparatory stand down) and attribution rates of 1.5% for piston fighters, 1.8% for light bombers, 1.8% for attack aircraft, and 9% for transport (assault). The maximum sustained combat rate is estimated to be 15 sorties per month

per plane for all types in both air forces listed above. No attrition rate is applied for sustained operations since it is assumed
that combat losses will be compensated for by replacement aircraft.

No combat attrition factor has been applied to decrease estimated
CCAF jet fighter sorties since they will not be opposed by jet
fighters in the CNAF. The combat attrition of the CNAF piston
fighters has been computed on the basis of piston type opposition;
it is believed that if the CNAF piston fighters encounter CCAF jets,
the combat effectiveness of the former would be reduced to an insignificant level within a short period. In view of the foregoing, the
CNAF is not considered capable of providing an effective air defense
for Taiwan against air attacks the CCAF could mount from the China
mainland.

SECRET

#### ANNEX B

# PORTS AND LANDING BEACHES

1. Ports of Embarkation. The following Chinese mainland ports are considered suitable for staging an amphibious operation against Taiwan.

Port	Port Capacity (LT/20-hr. day)
LAO YAO	3,450
TSINGTAO FOO CHOW	22,400 750
SHANCHAI AMOY	51,550 3,450
SWATOW	750
CANTON	9,300
TOTAL ESTIMATED PORT CAPACITY	91,650 LT/Day

Some 16 additional minor ports might also be utilized. Their average capacity is 300-400 LT/20-hr. day.

2. Ports of Debarkation. The following ports on Taiwan could, if occupied by the Communists, be used to debark invasion troops and material.

Port	Location	Port Capacity (IT/20-hr. day)
KAO HSIUNG CHI LUNG AMPIN TAIWAN TANSUI NII TAKA	SW coast N coast SW coast NW coast W coast	31,850 24,100 5,850 1,500

Total North and West Coasts.... 63,300

Port	Location	Port Capacity (LT/20-hr. day)
HUA LIEN SUO KAIKO SHINKO	E coast NE coast E coast E coast	2,700 5,700 150 <u>450</u>
Total	East Coast	

TOTAL ESTIMATED PORT CAPACITY 72,300 LT/DAY

3. Amphibious Landing Beaches. There are 58 beaches on Taiwan considered suitable for amphibious landings with conventional landing craft and junks. The gradient of these beaches ranges from moderate to flat. The most favorable of these are located on the west coast in the vicinity of KAO HSIUNG (between TUNGKANG AND TAINANO), on the northwest coast between HSINCHU and TANSUI and on the east coast in the vicinity of SUO, HUALIENKANG and TAITUNG. However, beaches on the east coast lack adequate exits to the heaveily populated western section of Formosa, since the only transisland roads are found near the northern and southern ends of the island.

The six beaches between TUNCKANG and TAINAN have an aggregate useable length of approximately 25 miles. The seven beaches between HSINCHU and TANSUI have a similar total length.

No specific data are available concerning the Chinese Communist beach requirements for discharging any given tonnage.\* Chinese Communist re-supply requirements (food and ammunition) are estimated

~ 22 ~

<sup>\*</sup> US World War II experience: 2,500 long tons per mile of beach per day.

to be 0.5 long tons per man per wonth, or approximately 3,400 long tons per day for a 200,000 man force. In terms of these requirements, no limitations are imposed on the Chinese Communists insofar as the beaches themselves are concerned.

# ANNEX C CONFIDENTIAL

# WEATHER CONDITIONS IN THE TAIWAN STRAITS

Period	General Conditions	Feasibility of Large-Scale Sea Operations
October thru March	Strong northeast monsoons, currents setting southwesterly through the Straits and reaching maximum drift of 60 to 65 miles per day in Dec and Jan.	Weather unsuitable for large-scale operations
April thru June	Transition period between north- east and southwest monsoon; var- iable winds, light and variable currents setting generally north- east; high seas and swells ob- served 6-10 percent of time in April and May. Typhoon may occur in June.	April and May are best months for large-scale sea operations; there is risk of encoun- tering typhoons in June
July thru August	Southwest monsoon, average velocities low and calms frequent; sea and surf moderate. Typhoons move from Pacific due west across Taiwan into China	Average conditions better than in April and May, but danger of typhoons makes this period less suitable.
Sapt@ber	Transitional period between southwest and northeast monsoons; typhoons may occur, winds are variable.	Period from late September through warly October after typoon danger is over and before strong northeast monsoon begins may not be too unfavorable for sea operations